

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 CAB-05 CIAE-00 COME-00

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC 9084

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E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO: COUNCIL CONSIDERATION STATUTE OF JOINT INSPECTION

UNIT (C-OB 91/7-CWP 6535)

REF: STATE 116738

1. REFTEL NOTWITHSTANDING MAJOR ISSUE EXISTS IN ICAO WITH RESPECT TO KEEPING CONTROL OF JIU LIAISON IN COUNCIL RATHER THAN ASSEMBLY WHICH IS NOT APPROPRIATE FOR ICAO. DELIBERATIONS HOWEVER IMMEDIATELY MOVED TO HIGHLY CRITICAL INTERVENTIONS AND EXTREMELY NEGATIVE REQUESTS AGAINST JIU. THIS COUNCIL ATTITUDE STEMS FROM RECENT 2 OR 3 REPORTS FROM JIU, PARTICULARLY VISIT AND REPORT ON ICAO'S NEW HEADQUARTERS (SEE 1976 MONTREAL 1821). COUNCIL FEELS THAT JIU REPORTS HAVE BEEN INACCURATE AND HAVE MISREPRESENTED ICAO WITH RESPECT TO SOME VERY BASIC CONSIDERATIONS.

2. SEVERAL INTERVENTIONS PROPOSED THAT ICAO "GET OUT OF THE JIU WHILE IT COULD" SINCE IT HAS NOTHING TO OFFER ICAO. THE COST WAS MENTIONED (\$25,000/YEAR) AS BEING SMALL BUT ON A COST BENEFIT BASIS WAS NOT JUSTIFIED. THE INCREASE (35 O/O IN PERSONNEL AND JIU BUDGET WAS REFERRED TO AS BEING EXTREME.) SOME MEMBERS POINTED OUT THAT ICAO, UNLIKE SOME OTHER AGENCIES, HAS INTERNAL AND EXTERNAL AUDITORS, AN IN-RESIDENCE EXECUTIVE COUNCIL WITH A STANDING FINANCE CTE FOR DOUBLE
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CHECKS ON MANAGEMENT. ITS TECHNICAL ASSISTANCE BUREAU WHOSE BUDGET IS LARGER THAN THE ICAO OPERATING BUDGET, IS UNDP FUNDED AND THEREFORE SUBJECT TO JUI SEPARATELY.

3. THOSE COUNTRIES PROPOSING THAT ICAO "GET OUT" WERE AUSTRALIA, ARGENTINA, TRINIDAD & TOBAGO, BRAZIL, SWEDEN (VERY STRONG), COLOMBIA, ETC. ANOTHER GROUP AGREED ON WITHDRAWAL AND

FAVORED IT BUT CONSIDERED IT UNREALISTIC -- ITALY, FRANCE, YUGOSLAVIA, PAKISTAN, UK, NIGERIA, ETC. THE US WAS ONLY REPEAT ONLY POSITION FAVORING APPROVAL OF THE STATUTE AND ICAO'S CONTINUING PARTICIPATION IN JIU. PRES/COUNCIL AND SECRETARIAT ARE STRONGLY IN FAVOR JIU APPROVAL AND SEE NECESSITY CONTINUING WITH JIU. THIS WAS CLEAR THROUGHOUT PREPARATION OF PAPERS AND AT MEETINGS. AFTER OTHER COUNCIL REPS HAD VENTED THEIR IRE AGAINST JIU AND EXHAUSTED THEIR NEGATIVE ARGUMENTS, US REITERATED OUR POSITION MAKING STRONG PLEA CONTINUING JIU BASED ON NEED TO (A) TAKE A RESPONSIBLE POSITION SUCH AS UTILIZING ALL OPPORTUNITIES TO REQUIRE JIU TO SERVE ITS USEFUL PURPOSE; (B) UTILIZE ADVICE AND BENEFITS THAT CAN BE FORTHCOMING AND (C) USE JIU AS PART OF UN SYSTEM TO "CROSS-POLLINATE" BY TRANSMITTING TO INSPECTION TEAMS AND THROUGH REPORTS SOME OF ICAO'S OUTSTANDING ATTRIBUTES; COUNCIL RESPONSIBILITY, GOOD MANAGEMENT PRACTICES, AND INDEPENDENCE OF ICAO (AND THE INTERNATIONAL AVIATION COMMUNITY) WITH RESPECT TO REQUIRING ACCURATE AND USEFUL INSPECTION REPORTS THROUGH COUNCIL MANDATES. THIS INTERVENTION BROUGHT ABOUT THE MODIFICATION OF SOME OF THE STRONG OPPOSITION AND GAVE MIDDLE-OF-THE-ROADERS AN OPPORTUNITY TO SUPPORT GOING ALONG (AUSTRALIA, ITALY, FRANCE, PAKISTAN, ETC). ON LEARNING THAT THE STATUTE HAD BEEN ADOPTED IN THE GA BY CONSENSUS, COUNCIL DECIDED TO GO ALONG WITH US BUT THEY WILL LEAVE FINAL DECISION TO ASSEMBLY, REVISING ASSEMBLY WP TO REFLECT SERIOUS CONCERN EXPRESSED IN COUNCIL, REPLACING THIRD CLAUSE OF DRAFT RESOLUTION WITH LESS COMPLIMENTARY LANGUAGE, -- BUT STILL FORWARDING TO THE ASSEMBLY A DRAFT RESOLUTION SETTING FORTH ACCEPTANCE OF THE STATUTE.

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4. DRAFT OF THIS MATERIAL WILL COME BEFORE COUNCIL NEXT WEEK.

5. USREP AND COUNCIL MEMBERS PLEASED WITH OUTCOME AND WILL MAKE FURTHER EFFORTS TO COUCH LANGUAGE IN MORE POSITIVE TERMS.

6. FYI: INSPECTION REPORT ON JIU ON ICAO'S NEW BUILDING WAS AN OUTRAGE AND MOST UNFORTUNATE. THEIR REFERENCE TO "CONVENIENT BAR ADJOINING COUNCIL CHAMBERS" WAS A DISASTER AND WILL NOT BE FORGOTTEN IN COUNCIL FOR MANY YEARS. NONETHELESS USREP BELIEVES COUNCIL HAS TAKEN A POSITIVE DECISION ON JIU AND STATUTE IN SPITE OF THIS.

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Decaption Note:
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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
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Disposition Event:
Disposition History: n/a
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Enclosure: n/a
Executive Order: N/A
Errors: N/A
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